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101st CONGRESS 1st Session S. 933

# AN ACT

To establish a clear and comprehensive prohibition of discrimination on the basis of disability.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Americans with Disabilities Act of 1989".
- 6 (b) Table of Contents.—The table of contents is as
- 7 follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings and purposes.
  - Sec. 3. Definitions.

#### TITLE I—EMPLOYMENT

- Sec. 101. Definitions.
- Sec. 102. Discrimination.
- Sec. 103. Defenses.
- Sec. 104. Illegal drugs and alcohol.
- Sec. 105. Posting notices.
- Sec. 106. Regulations.
- Sec. 107. Enforcement.
- Sec. 108. Effective date.

#### TITLE II—PUBLIC SERVICES

- Sec. 201. Definition.
- Sec. 202. Discrimination.
- Sec. 203. Actions applicable to public transportation provided by public entities considered discriminatory.
- Sec. 204. Regulations.
- Sec. 205. Enforcement.
- Sec. 206. Effective date.

# TITLE III—PUBLIC ACCOMMODATIONS AND SERVICES OPERATED BY PRIVATE ENTITIES

- Sec. 301. Definitions.
- Sec. 302. Prohibition of discrimination by public accommodations.
- Sec. 303. New construction in public accommodations and potential places of employment.
- Sec. 304. Prohibition of discrimination in public transportation services provided by private entities.
- Sec. 305. Study.
- Sec. 306. Regulations.
- Sec. 307. Exemptions for private clubs and religious organizations.
- Sec. 308. Enforcement.
- Sec. 309. Effective date.

### TITLE IV—TELECOMMUNICATIONS RELAY SERVICES

Sec. 401. Telecommunication services for hearing-impaired and speech-impaired individuals.

#### TITLE V-MISCELLANEOUS PROVISIONS

- Sec. 501. Construction.
- Sec. 502. Prohibition against retaliation and coercion.
- Sec. 503. State immunity.
- Sec. 504. Regulations by the Architectural and Transportation Barriers Compliance Board.
- Sec. 505. Attorney's fees.
- Sec. 506. Technical assistance.
- Sec. 507. Federal wilderness areas.
- Sec. 508. Transvestites.
- Sec. 509. Congressional inclusion.
- Sec. 510. Illegal drug use.
- Sec. 511. Definitions.
- Sec. 512. Amendments to the Rehabilitation Act.
- Sec. 513. Severability.

### 1 SEC. 2. FINDINGS AND PURPOSES.

(a) FINDING	s.—Congress	finds	that—
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- (1) some 43,000,000 Americans have one or more physical or mental disabilities, and this number is increasing as the population as a whole is growing older;
- (2) historically, society has tended to isolate and segregate individuals with disabilities, and, despite some improvements, such forms of discrimination against individuals with disabilities continue to be a serious and pervasive social problem;
- (3) discrimination against individuals with disabilities persists in such critical areas as employment, housing, public accommodations, education, transportation, communication, recreation, institutionalization, health services, voting, and access to public services;
- (4) unlike individuals who have experienced discrimination on the basis of race, sex, national origin, religion, or age, individuals who have experienced discrimination on the basis of disability have often had no legal recourse to redress such discrimination;
- (5) individuals with disabilities continually encounter various forms of discrimination, including outright intentional exclusion, the discriminatory effects of architectural, transportation, and communication barriers, overprotective rules and policies, failure to make modifications to existing facilities and practices, exclusion-

- ary qualification standards and criteria, segregation, and relegation to lesser services, programs, activities, benefits, jobs, or other opportunities:
  - (6) census data, national polls, and other studies have documented that people with disabilities, as a group, occupy an inferior status in our society, and are severely disadvantaged socially, vocationally, economically, and educationally;
  - (7) individuals with disabilities are a discrete and insular minority who have been faced with restrictions and limitations, subjected to a history of purposeful unequal treatment, and relegated to a position of political powerlessness in our society, based on characteristics that are beyond the control of such individuals and resulting from stereotypic assumptions not truly indicative of the individual ability of such individuals to participate in, and contribute to, society;
  - (8) the Nation's proper goals regarding individuals with disabilities are to assure equality of opportunity, full participation, independent living, and economic self-sufficiency for such individuals; and
  - (9) the continuing existence of unfair and unnecessary discrimination and prejudice denies people with disabilities the opportunity to compete on an equal basis and to pursue those opportunities for which our

1	free society is justifiably famous, and costs the United
2	States billions of dollars in unnecessary expenses re-
3	sulting from dependency and nonproductivity.
4	(b) PURPOSE.—It is the purpose of this Act—
5	(1) to provide a clear and comprehensive national
6	mandate for the elimination of discrimination against
7	individuals with disabilities;
8	(2) to provide clear, strong, consistent, enforceable
9	standards addressing discrimination against individuals
10	with disabilities;
11	(3) to ensure that the Federal Government plays a
12	central role in enforcing the standards established in
13	this Act on behalf of individuals with disabilities; and
14	(4) to invoke the sweep of congressional authority,
15	including its power to enforce the fourteenth amend-
16	ment and to regulate commerce, in order to address
17	the major areas of discrimination faced day-to-day by
18	people with disabilities.
19	SEC. 3. DEFINITIONS.
20	As used in this Act:
21	(1) AUXILIARY AIDS AND SERVICES.—The term
22	"auxiliary aids and services" includes—
23	(A) qualified interpreters or other effective
24	methods of making aurally delivered materials
<b>25</b>	available to individuals with hearing impairments;

1	(B) qualified readers, taped texts, or other ef-
2	fective methods of making visually delivered ma-
3	terials available to individuals with visual impair-
4	ments;
5	(C) acquisition or modification of equipment
6	or devices; and
7	(D) other similar services and actions.
8	(2) DISABILITY.—The term "disability" means,
9	with respect to an individual—
10	(A) a physical or mental impairment that
11	substantially limits one or more of the major life
12	activities of such individual;
13	(B) a record of such an impairment; or
14	(C) being regarded as having such an impair-
15	ment.
16	(3) STATE.—The term "State" means each of the
17	several States, the District of Columbia, the Common-
18	wealth of Puerto Rico, Guam, American Samoa, the
19	Virgin Islands, the Trust Territory of the Pacific Is-
20	lands, and the Commonwealth of the Northern Mariana
21	Islands.
22	TITLE I—EMPLOYMENT
23	SEC. 101. DEFINITIONS.
24	As used in this title:

- (1) Commission.—The term "Commission" means the Equal Employment Opportunity Commission established by section 705 of the Civil Rights Act of 1964 (42 U.S.C. 2000e-4).
  - (2) COVERED ENTITY.—The term "covered entity" means an employer, employment agency, labor organization, or joint labor-management committee.
  - (3) EMPLOYEE.—The term "employee" means an individual employed by an employer.

## (4) Employer.—

- (A) The term "employer" means a person engaged in an industry affecting commerce who has 15 or more employees for each working day in each of 20 or more calendar weeks in the current or preceding calendar year, and any agent of such person, except that, for two years following the effective date of this title, an employer means a person engaged in an industry affecting commerce who has 25 or more employees for each working day in each of 20 or more calendar weeks in the current or preceding year, and any agent of such person.
- (B) EXCEPTIONS.—The term "employer" does not include—

1	(i) the United States, a corporation
2	wholly owned by the government of the
3	United States, or an Indian tribe; or
4	(ii) a bona fide private membership club
5	(other than a labor organization) that is
6	exempt from taxation under section 501(c) of
7	the Internal Revenue Code of 1986.
8	(5) ILLEGAL DRUG.—The term "illegal drug"
9	means a controlled substance, as defined in schedules I
10	through V of section 202 of the Controlled Substances
11	Act (21 U.S.C. 812), the possession or distribution of
12	which is unlawful under such Act. The term "illegal
13	drug" does not mean the use of a controlled substance
14	pursuant to a valid prescription or other uses author-
15	ized by this Act.
16	(6) Person, etc.—The terms "person", "labor
17	organization", "employment agency", "commerce",
18	and "industry affecting commerce", shall have the
19	same meaning given such terms in section 701 of the
20	Civil Rights Act of 1964 (42 U.S.C. 2000e).
21	(7) QUALIFIED INDIVIDUAL WITH A DISABIL-
22	1TY.—The term "qualified individual with a disability"
23	means an individual with a disability who, with or
24	without reasonable accommodation, can perform the

1	essential functions of the employment position that
2	such individual holds or desires.
3	(8) REASONABLE ACCOMMODATION.—The term
4	"reasonable accommodation" may include—
5	(A) making existing facilities used by em-
6	ployees readily accessible to and usable by indi-
7	viduals with disabilities; and
8	(B) job restructuring, part-time or modified
9	work schedules, reassignment to a vacant posi-
10	tion, acquisition or modification of equipment or
11	devices, appropriate adjustment or modifications of
12	examinations, training materials or policies, the
13	provision of qualified readers or interpreters, and
14	other similar accommodations for individuals with
15	disabilities.
16	(9) Undue hardship.—
17	(A) In GENERAL.—The term "undue hard-
18	ship" means an action requiring significant diffi-
19	culty or expense.
20	(B) DETERMINATION.—In determining
21	whether an accommodation would impose an
22	undue hardship on a covered entity, factors to be
23	considered include—
24	(i) the overall size of the business of a
25	covered entity with respect to the number of

1	employees, number and type of facilities, and
2	the size of the budget;
3	(ii) the type of operation maintained by
4	the covered entity, including the composition
5	and structure of the workforce of such entity;
6	and
7	(iii) the nature and cost of the accom-
8	modation needed under this Act.
9	SEC. 102. DISCRIMINATION.
10	(a) GENERAL RULE.—No covered entity shall discrimi-
11	nate against a qualified individual with a disability because of
12	the disability of such individual in regard to job application
13	procedures, the hiring or discharge of employees, employee
14	compensation, advancement, job training, and other terms,
15	conditions, and privileges of employment.
16	(b) Construction.—As used in subsection (a), the
17	term "discrimination" includes—
18	(1) limiting, segregating, or classifying a job appli-
19	cant or employee in a way that adversely affects the
20	opportunities or status of such applicant or employee
21	because of the disability of such applicant or employee;
22	(2) participating in a contractual or other arrange-
23	ment or relationship that has the effect of subjecting a
24	qualified applicant or employee with a disability to the
25	discrimination prohibited by this title (such relationship

1	includes a relationship with an employment or referral
2	agency, labor union, an organization providing fringe
3	benefits to an employee of the covered entity, or an or-
4	ganization providing training and apprenticeship pro-
5	grams);
6	(3) utilizing standards, criteria, or methods of
7	administration—
8	(A) that have the effect of discrimination on
9	the basis of disability; or
10	(B) that perpetuate the discrimination of
11	others who are subject to common administrative
12	control;
13	(4) excluding or otherwise denying equal jobs or
14	benefits to a qualified individual because of the known
15	disability of an individual with whom the qualified indi-
16	vidual is known to have a relationship or association;
17	(5) not making reasonable accommodations to the
18	known physical or mental limitations of a qualified in-
19	dividual who is an applicant or employee, unless such
20	covered entity can demonstrate that the accommoda-
21	tion would impose an undue hardship on the operation
22	of the business of such covered entity;
23	(6) denying employment opportunities to a job ap-
<b>24</b>	plicant or employee who is a qualified individual with a

disability, if such denial is based on the need of such

- covered entity to make reasonable accommodation to the physical or mental impairments of the employee or applicant;
  - (7) using employment tests or other selection criteria that screen out or tend to screen out an individual with a disability or a class of individuals with disabilities unless the test or other selection criteria, as used by the covered entity, is shown to be job-related for the position in question and is consistent with business necessity; and
  - (8) failing to select and administer tests concerning employment in the most effective manner to ensure that, when such test is administered to a job applicant or employee who has a disability that impairs sensory, manual, or speaking skills, such test results accurately reflect the skills, aptitude, or whatever other factor of such applicant or employee that such test purports to measure, rather than reflecting the impaired sensory, manual, or speaking skills of such employee or applicant (except where such skills are the factors that the test purports to measure).

# (c) MEDICAL EXAMINATIONS AND INQUIRIES.—

(1) In GENERAL.—The prohibition against discrimination as referred to in subsection (a) shall include medical examinations and inquiries.

1	(2) Preemployment.—
2	(A) PROHIBITED EXAMINATION OR IN-
3	QUIRY.—Except as provided in paragraph (3), a
4	covered entity shall not conduct a medical exami-
5	nation or make inquiries of a job applicant or em-
6	ployee as to whether such applicant or employee
7	is an individual with a disability or as to the
8	nature or severity of such disability.
9	(B) ACCEPTABLE INQUIRY.—A covered
10	entity may make preemployment inquiries into the
11	ability of an applicant to perform job-related func-
12	tions.
13	(3) Employment entrance examination.—A
14	covered entity may require a medical examination after
15	an offer of employment has been made to a job appli-
16	cant and prior to the commencement of the employ-
17	ment duties of such applicant, and may condition an
18	offer of employment on the results of such examination,
19	if—
20	(A) all entering employees are subjected to
21	such an examination regardless of disability;
22	(B) information obtained regarding the medi-
23	cal condition or history of the applicant is collect-

ed and maintained on separate forms and in sepa-

1	rate medical files and is treated as a confidential
2	medical record, except that—
3	(i) supervisors and managers may be in-
4	formed regarding necessary restrictions on
5	the work or duties of the employee and nec-
6	essary accommodations;
7	(ii) first aid and safety personnel may be
. 8	informed, when appropriate, if the disability
9	might require emergency treatment; and
10	(iii) government officials investigating
11	compliance with this Act shall be provided
12	relevant information on request; and
13	(C) the results of such physical examination
14	are used only in accordance with this title.
15	(4) Examination and inquiry.—
16	(A) PROHIBITED EXAMINATIONS AND IN-
17	QUIRIES.—A covered entity shall not conduct or
18	require a medical examination and shall not make
19	inquiries of an employee as to whether such em-
20	ployee is an individual with a disability or as to
21	the nature or severity of the disability, unless
22	such examination or inquiry is shown to be job-
23	related and consistent with business necessity.

1	(B) ACCEPTABLE INQUIRIES.—A covered
2	entity may make inquiries into the ability of an
3	employee to perform job-related functions.
4	SEC. 103. DEFENSES.
5	(a) In General.—It may be a defense to a charge of
6	discrimination under this Act that an alleged application of
7	qualification standards, tests, or selection criteria that screen
8	out or tend to screen out or otherwise deny a job or benefit to
9	an individual with a disability has been shown to be job-relat-
10	ed and consistent with business necessity, and such
11	performance cannot be accomplished by reasonable
12	accommodation.
13	(b) QUALIFICATION STANDARDS.—The term "qualifi-
14	cation standards" may include a requirement that an individ-
15	ual with a currently contagious disease or infection shall not
16	pose a direct threat to the health or safety of other individ-
17	uals in the workplace.
18	(c) Religious Entities.—
19	(1) In General.—This title shall not prohibit a
20	religious corporation, association, educational institu-
21	tion, or society from giving preference in employment
22	to individuals of a particular religion to perform work
23	connected with the carrying on by such corporation,
24	association, educational institution, or society of its

activities.

1	(2) QUALIFICATION STANDARD.—Under this title,
2	a religious organization may require, as a qualification
3	standard to employment, that all applicants and em-
4	ployees conform to the religious tenets of such
5	organization.
6	SEC. 104. ILLEGAL DRUGS AND ALCOHOL.
7	(a) QUALIFIED INDIVIDUAL WITH A DISABILITY.—
8	For purposes of this title, the term "qualified individual with
9	a disability" shall not include any employee or applicant who
10	is a current user of illegal drugs, except that an individual
11	who is otherwise handicapped shall not be excluded from the
12	protections of this Act if such individual also uses or is also
13	addicted to drugs.
14	(b) AUTHORITY OF COVERED ENTITY.—A covered
15	entity—
16	(1) may prohibit the use of alcohol or illegal drugs
17	at the workplace by all employees;
18	(2) may require that employees shall not be under
19	the influence of alcohol or illegal drugs at the work-
20	place;
21	(3) may require that employees behave in con-
22	formance with the requirements established under the
23	Drug-Free Workplace of 1988 (41 U.S.C. 701 et seq.)
24	and that transportation employees meet requirements

- established by the Secretary of Transportation with respect to drugs and alcohol; and
  - (4) may hold an employee who is a drug user or alcoholic to the same qualification standards for employment or job performance and behavior that such entity holds other employees, even if any unsatisfactory performance or behavior is related to the drug use or alcoholism of such employee.

## (c) DRUG TESTING.—

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- (1) In General.—For purposes of this title, a test to determine the use of illegal drugs shall not be considered a medical examination.
- (2) Construction.—Nothing in this title shall be construed to encourage, prohibit, or authorize the conducting of drug testing of job applicants or employees or making employment decisions based on such test results.

#### 18 SEC. 105. POSTING NOTICES.

Every employer, employment agency, labor organiza-20 tion, or joint labor-management committee covered under 21 this title shall post notices in an accessible format to appli-22 cants, employees, and members describing the applicable pro-23 visions of this Act, in the manner prescribed by section 711 24 of the Civil Rights Act of 1964 (42 U.S.C. 2000e-10).

## 1 SEC. 106. REGULATIONS.

- Not later than 1 year after the date of enactment of this
- 3 Act, the Commission shall issue regulations in an accessible
- 4 format to carry out this title in accordance with subchapter  $\Pi$
- 5 of chapter 5 of title 5, United States Code.
- 6 SEC. 107. ENFORCEMENT.
- 7 The remedies and procedures set forth in sections 706,
- 8 707, 709, and 710 of the Civil Rights Act of 1964 (42
- 9 U.S.C. 2000e-5, 2000e-6, 2000e-8, and 2000e-9) shall be
- 10 available, with respect to the Commission or any individual
- 11 who believes that he or she is being subjected to discrimina-
- 12 tion on the basis of disability in violation of any provisions of
- 13 this Act, or regulations promulgated under section 106, con-
- 14 cerning employment.
- 15 SEC. 108. EFFECTIVE DATE.
- This title shall become effective 24 months after the
- 17 date of enactment.

# 18 TITLE II—PUBLIC SERVICES

- 19 SEC. 201. DEFINITION.
- As used in this title, the term "qualified individual with
- 21 a disability" means an individual with a disability who, with
- 22 or without reasonable modifications to rules, policies, and
- 23 practices, the removal of architectural, communication, and
- 24 transportation barriers, or the provision of auxiliary aids and
- 25 services, meets the essential eligibility requirements for the
- 26 receipt of services or the participation in programs or activi-

- 1 ties provided by a department, agency, special purpose
- 2 district, or other instrumentality of a State or a local
- 3 government.
- 4 SEC. 202. DISCRIMINATION.
- 5 No qualified individual with a disability shall, by reason
- 6 of such disability, be excluded from the participation in, be
- 7 denied the benefits of, or be subjected to discrimination by a
- 8 department, agency, special purpose district, or other instru-
- 9 mentality of a State or a local government.
- 10 SEC. 203. ACTIONS APPLICABLE TO PUBLIC TRANSPORTATION
- 11 PROVIDED BY PUBLIC ENTITIES CONSIDERED
- 12 DISCRIMINATORY.
- 13 (a) DEFINITION.—As used in this title, the term "public
- 14 transportation" means transportation by bus or rail, or by
- 15 any other conveyance (other than air travel) that provides the
- 16 general public with general or special service (including char-
- 17 ter service) on a regular and continuing basis.
- 18 (b) Vehicles.—
- 19 (1) NEW BUSES, RAIL VEHICLES, AND OTHER
- 20 FIXED ROUTE VEHICLES.—It shall be considered dis-
- crimination for purposes of this Act and section 504 of
- the Rehabilitation Act of 1973 (29 U.S.C. 794) for a
- public entity to purchase or lease a new fixed route bus
- of any size, a new intercity rail vehicle, a new com-
- 25 muter rail vehicle, a new rapid rail vehicle, a new light

- rail vehicle to be used for public transportation, or any other new fixed route vehicle to be used for public transportation and for which a solicitation is made later than 30 days after the date of enactment of this Act, if such bus, rail, or other vehicle is not readily accessible to and usable by individuals with disabilities, including individuals who use wheelchairs.
  - (2) USED VEHICLES.—If a public entity purchases or leases a used vehicle to be used for public transportation after the date of enactment of this Act, such individual or entity shall make demonstrated good faith efforts to purchase or lease such a used vehicle that is readily accessible to and usable by individuals with disabilities, including individuals who use wheelchairs.
  - (3) Remanufactured vehicle, or purchases or leases a remanufactured vehicle to be used for public transportation, so as to extend its usable life for 5 years or more, the vehicle shall, to the maximum extent feasible, be readily accessible to and usable by individuals with disabilities, including individuals who use wheel-chairs.
- 23 (c) Paratransit as a Supplement to Fixed 24 Route Public Transportation System.—

1 (1) In General.—If a public entity operates a  $\mathbf{2}$ fixed route public transportation system to provide 3 public transportation, it shall be considered discrimina-4 tion, for purposes of this Act and section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), for a 5 6 public transit entity that is responsible for providing 7 public transportation to fail to provide paratransit or 8 other special transportation services sufficient to pro-9 vide a comparable level of services as is provided to 10 individuals using fixed route public transportation to in-11 dividuals with disabilities, including individuals who use 12 wheelchairs, who cannot otherwise use fixed route 13 public transportation and to other individuals associated 14 with such individuals with disabilities in accordance 15 with service criteria established under regulations pro-16 mulgated by the Secretary of Transportation unless the 17 public transit entity can demonstrate that the provision 18 of paratransit or other special transportation services 19 would impose an undue financial burden on the public 20 transit entity.

(2) Undue financial burden.—If the provision of comparable paratransit or other special transportation services would impose an undue financial burden on the public transit entity, such entity must provide paratransit and other special transportation services to

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the extent that providing such services would not impose an undue financial burden on such entity.

## (3) REGULATIONS.—

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- (A) FORMULA.—Regulations promulgated by the Secretary of Transportation to determine what constitutes an undue financial burden, for purposes of this subsection, may include a flexible numerical formula that incorporates appropriate local characteristics such as population.
- (B) Additional paragraphs (1) and (2), the Secretary may require, at the discretion of the Secretary, a public transit authority to provide paratransit services beyond the amount determined by such formula.
- (d) COMMUNITY OPERATING DEMAND RESPONSIVE 16 Systems for the General Public.—If a public entity 17 operates a demand responsive system that is used to provide 18 public transportation for the general public, it shall be consid-19 ered discrimination, for purposes of this Act and section 504 20 of the Rehabilitation Act of 1973 (29 U.S.C. 794), for such 21 individual or entity to purchase or lease a new vehicle, for 22 which a solicitation is made later than 30 days after the date 23of enactment of this Act, that is not readily accessible to and usable by individuals with disabilities, including individuals

- who use wheelchairs, unless the entity can demonstrate that 2 such system, when viewed in its entirety, provides a level of service to individuals with disabilities equivalent to that pro-3 vided to the general public. (e) TEMPORARY RELIEF WHERE LIFTS ARE UN-5 AVAILABLE.—With respect to the purchase of new buses, a public entity may apply for, and the Secretary of Transporta-7 tion may temporarily relieve such public entity from the obli-9 gation to purchase new buses of any size that are readily accessible to and usable by individuals with disabilities if such 10 public entity demonstrates— 11 (1) that the initial solicitation for new buses made 12 13 by the public entity specified that all new buses were 14 to be lift-equipped and were to be otherwise accessible to and usable by individuals with disabilities; 15 16 (2) the unavailability from any qualified manufac-17 turer of hydraulic, electro-mechanical, or other lifts for 18 such new buses: (3) that the public entity seeking temporary relief 19 20 has made good faith efforts to locate a qualified manu-21 facturer to supply the lifts to the manufacturer of such buses in sufficient time to comply with such solicita-22 23 tion: and
  - necessary to obtain such lifts would significantly impair

(4) that any further delay in purchasing new buses

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1	transportation services in the community served by the
2	public entity.
3	(f) Construction.—
4	(1) In GENERAL.—Any relief granted under sub-
5	section (e) shall be limited in duration by a specified
6	date and the appropriate committees of the Congress
7	shall be notified of any such relief granted.
8	(2) Fraudulent application.—If, at any time,
9	the Secretary of Transportation has reasonable cause
10	to believe that such relief was fraudulently applied for,
11	the Secretary of Transportation shall—
12	(A) cancel such relief, if such relief is still in
13	effect; and
14	(B) take other steps that the Secretary of
15	Transportation considers appropriate.
16	(g) NEW FACILITIES.—For purposes of this Act and
17	section 504 of the Rehabilitation Act of 1973 (29 U.S.C.
18	794), it shall be considered discrimination for a public entity
19	to build a new facility that will be used to provide public
20	transportation services, including bus service, intercity rail
21	service, rapid rail service, commuter rail service, light rail
22	service, and other service used for public transportation that
23	is not readily accessible to and usable by individuals with
<b>24</b>	disabilities, including individuals who use wheelchairs.

1	(h) ALTERATIONS OF EXISTING FACILITIES.—With
2	respect to a facility or any part thereof that is used for public
3	transportation and that is altered by, on behalf of, or for the
4	use of a public entity in a manner that affects or could affect
5	the usability of the facility or part thereof, it shall be consid-
6	ered discrimination, for purposes of this title and section 504
7	of the Rehabilitation Act of 1973 (29 U.S.C. 794), for such
8	individual or entity to fail to make the alterations in such a
9	manner that, to the maximum extent feasible, the altered
10	portions of the facility are readily accessible to and usable by
11	individuals with disabilities, including individuals who use
12	wheelchairs. If such public entity is undertaking major struc-
13	tural alterations that affect or could affect the usability of the
14	facility (as defined under criteria established by the Secretary
15	of Transportation), such public entity shall also make the al-
16	terations in such a manner that, to the maximum extent fea-
17	sible, the path of travel to the altered area, and the bath-
18	rooms, telephones, and drinking fountains serving such area,
19	are readily accessible to and usable by individuals with dis-
20	abilities, including individuals who use wheelchairs.
21	(i) Existing Facilities, Intercity Rail, Rapid
22	RAIL, LIGHT RAIL, AND COMMUTER RAIL SYSTEMS, AND
23	KEY STATIONS.—
24	(1) Existing facilities.—Except as provided
25	in paragraph (3) with respect to existing facilities used

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for public transportation, it shall be considered discrimination, for purposes of this Act and section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), for a public entity to fail to operate such public transportation program or activity conducted in such facilities so that, when viewed in the entirety, it is readily accessible to and usable by individuals with disabilities, including individuals who use wheelchairs.

(2) Intercity, rapid, and commuter rail systems.—With respect to vehicles operated by intercity, light, rapid, and commuter rail systems, for purposes of this title and section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), it shall be considered discrimination for a public entity to fail to have at least one car per train that is accessible to individuals with disabilities, including individuals who use wheelchairs, as soon as practicable but in any event in no less than 5 years.

### (3) KEY STATIONS.—

(A) In GENERAL.—For purposes of this title and section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), it shall be considered discrimination for a public entity to fail to make stations in intercity rail systems and key stations in rapid rail, commuter rail, and light rail systems readily

accessible to and usable by individuals with disabilities, including individuals who use wheelchairs

- (B) Rapid bail, commuter bail, and light rail systems in rapid rail, commuter rail, and light rail systems shall be made readily accessible to and usable by individuals with disabilities, including individuals who use wheelchairs, as soon as practicable but in no event later than 3 years after the date of enactment of this Act, except that the time limit may be extended by the Secretary of Transportation up to 20 years for extraordinarily expensive structural changes to, or replacement of, existing facilities necessary to achieve accessibility.
- (C) Intercity rail systems shall be made readily accessible to and usable by individuals with disabilities, including individuals who use wheelchairs, as soon as practicable, but in no event later than 20 years after the date of enactment of this Act.
- (D) Plans and milestones.—The Secretary of Transportation shall require the appropriate public entity to develop a plan for compliance with this paragraph that reflects consultation with

1	individuals with disabilities affected by such plan
2	and that establishes milestones for achievement of
3	the requirements of this paragraph.
4	SEC. 204. REGULATIONS.
5	(a) ATTORNEY GENERAL.—Not later than 1 year after
6	the date of enactment of this Act, the Attorney General shall
7	promulgate regulations in an accessible format that imple-
8	ment this title (other than section 203), and such regulations
9	shall be consistent with this title and with the coordination
10	regulations under part 41 of title 28, Code of Federal Regu-
11	lations (as promulgated by the Department of Health, Educa-
12	tion, and Welfare on January 13, 1978), applicable to recipi-
13	ents of Federal financial assistance under section 504 of the
14	Rehabilitation Act of 1973 (29 U.S.C. 794) except, with re-
15	spect to "program accessibility, existing facilities", and
16	"communications", such regulations shall be consistent with
17	regulations and analysis as in part 39 of title 28 of the Code
18	of Federal Regulations, applicable to federally conducted ac-
19	tivities under section 504 of the Rehabilitation Act of 1973
20	(29 U.S.C. 794).
21	(b) SECRETARY OF TRANSPORTATION.—
22	(1) In GENERAL.—Not later than 1 year after the
23	date of enactment of this Act, the Secretary of Trans-
24	portation shall promulgate regulations in an accessible

- 1 format that include standards applicable to facilities
- and vehicles covered under section 203 of this title.
- 3 (2) CONFORMANCE OF STANDARDS.—Such stand-
- 4 ards shall be consistent with the minimum guidelines
- 5 and requirements issued by the Architectural and
- 6 Transportation Barriers Compliance Board in accord-
- 7 ance with section 504.
- 8 SEC. 205. ENFORCEMENT.
- 9 The remedies, procedures, and rights set forth in section
- 10 505 of the Rehabilitation Act of 1973 (29 U.S.C. 794a) shall
- 11 be available with respect to any individual who believes that
- 12 he or she is being subjected to discrimination on the basis of
- 13 disability in violation of this Act, or regulations promulgated
- 14 under section 204, concerning public services.
- 15 SEC. 206. EFFECTIVE DATE.
- 16 (a) In General.—Except as provided in subsection (b),
- 17 this title shall become effective 18 months after the date of
- 18 enactment of this Act.
- 19 (b) FIXED ROUTE VEHICLES.—Section 203(b)(1), as
- 20 regarding new fixed route vehicles, shall become effective on
- 21 the date of enactment of this Act.

TITLE III—PUBLIC ACCOMMODA-

# TIONS AND SERVICES OPERAT-2 ED BY PRIVATE ENTITIES 3 SEC. 301. DEFINITIONS. 5 As used in this title: 6 (1) COMMERCE.—The term "commerce" means 7 travel, trade, traffic, commerce, transportation, or com-8 munication-9 (A) among the several States: 10 (B) between any foreign country or any terri-11 tory or possession and any State; or 12 (C) between points in the same State but 13 through another State or foreign country. 14 (2) POTENTIAL PLACES OF EMPLOYMENT.—The 15 term "potential places of employment" means facili-16 ties-17 (A) that are intended for nonresidential use; 18 and 19 (B) whose operations will affect commerce. 20 Such term shall not include facilities that are covered 21 or expressly exempted from coverage under the Fair 22 Housing Act of 1968 (42 U.S.C. 3601 et seq.). 23 (3) Public Accommodation.—The following 24 privately operated entities are considered public accom-

1	modations for purposes of this title, if the operations of
2	such entities affect commerce—
3	(A) an inn, hotel, motel, or other similar
4	place of lodging, except for an establishment lo-
5	cated within a building that contains not more
6	than five rooms for rent or hire and that is actual-
7	ly occupied by the proprietor of such establish-
8	ment as the residence of such proprietor;
9	(B) a restaurant, bar, or other establishment
10	serving food or drink;
11	(C) a motion picture house, theater, concert
12	hall, stadium, or other place of exhibition or
13	entertainment;
14	(D) an auditorium, convention center, or lec-
15	ture hall;
16	(E) a bakery, grocery store, clothing store,
17	hardware store, shopping center, or other similar
18	retail sales establishment;
19	(F) a laundromat, dry-cleaners, bank, barber
20	shop, beauty shop, travel service, shoe repair
21	service, funeral parlor, gas station, office of an ac-
22	countant or lawyer, pharmacy, insurance office,
23	professional office of a health care provider, hospi-
24	tal, or other similar service establishment;
25	(G) a terminal used for public transportation;

1	(H) a museum, library, gallery, and other
2	similar place of public display or collection;
3	(I) a park or zoo;
4	(J) a nursery, elementary, secondary, under-
5	graduate, or postgraduate private school;
6	(K) a day care center, senior citizen center
7	homeless shelter, food bank, adoption program, or
8	other similar social service center; and
9	(L) a gymnasium, health spa, bowling alley
10	golf course, or other similar place of exercise or
11	recreation.
12	(4) Public transportation.—The term
13	"public transportation" means transportation by bus or
14	rail, or by any other conveyance (other than by air
15	travel) that provides the general public with general or
16	special service (including charter service) on a regular
17	and continuing basis.
18	(5) READILY ACHIEVABLE.—
19	(A) In GENERAL.—The term "readily
20	achievable" means easily accomplishable and able
21	to be carried out without much difficulty or
22	expense.
23	(B) DETERMINATION.—In determining
24	whether an action is readily achievable, factors to
25	be considered include—

1	(i) the overall size of the covered entity
2	with respect to number of employees,
3	number and type of facilities, and the size of
4	budget;
5	(ii) the type of operation of the covered
6	entity, including the composition and struc-
7	ture of the entity; and
8	(iii) the nature and cost of the action
9	needed.
10	SEC. 302. PROHIBITION OF DISCRIMINATION BY PUBLIC AC-
1	COMMODATIONS.
12	(a) GENERAL RULE.—No individual shall be discrimi-
13	nated against on the basis of disability in the full and equal
14	enjoyment of the goods, services, facilities, privileges, advan-
15	tages, and accommodations of any place of public accommo-
16	dation.
17	(b) Construction.—
18	(1) GENERAL PROHIBITION.—
19	(A) ACTIVITIES.—
20	(i) DENIAL OF PARTICIPATION.—It
21	shall be discriminatory to subject an individ-
22	ual or class of individuals on the basis of a
23	disability or disabilities of such individual or
24	class, directly, or through contractual, licens-
25	ing, or other arrangements, to a denial of the

opportunity of the individual or class to participate in or benefit from the goods, services, facilities, privileges, advantages, and accommodations of an entity.

(ii) Participation in unequal benefit.—It shall be discriminatory to afford an individual or class of individuals, on the basis of a disability or disabilities of such individual or class, directly, or through contractual, licensing, or other arrangements with the opportunity to participate in or benefit from a good, service, facility, privilege, advantage, and accommodation that is not equal to that afforded to other individuals.

(iii) Separate benefit.—It shall be discriminatory to provide an individual or class of individuals, on the basis of a disability or disabilities of such individual or class, directly, or through contractual, licensing, or other arrangements with a good, service, facility, privilege, advantage, or accommodation that is different or separate from that provided to other individuals, unless such action is necessary to provide the individual or class of individuals with a good, service,

1	facility, privilege, advantage, or accommoda-
2	tion, or other opportunity that is as effective
3	as that provided to others.
4	(B) Integrated settings.—Goods, facili-
5	ties, privileges, advantages, accommodations, and
6	services shall be afforded to an individual with a
7	disability in the most integrated setting appropri-
8	ate to the needs of the individual.
9	(C) OPPORTUNITY TO PARTICIPATE.—Not-
10	withstanding the existence of separate or different
11	programs or activities provided in accordance with
12	this section, an individual with a disability shall
13	not be denied the opportunity to participate in
14	such programs or activities that are not separate
15	or different.
16	(D) Administrative methods.—An indi-
17	vidual or entity shall not, directly or through con-
18	tractual or other arrangements, utilize standards
19	or criteria or methods of administration—
20	(i) that have the effect of discriminating
21	on the basis of disability; or
22	(ii) that perpetuate the discrimination of
23	others who are subject to common adminis-
24	trative control.

1 (E) Association.—It shall be discriminato- $\mathbf{2}$ ry to exclude or otherwise deny equal goods, 3 services, facilities, privileges, advantages, and ac-4 commodations, or other opportunities to an individual or entity because of the known disability of 5 6 an individual with whom the individual or entity 7 is known to have a relationship or association. 8 (2) Specific prohibitions.— 9 (A) DISCRIMINATION.—As used in subsection (a), the term "discrimination" shall include— 10 11 (i) the imposition or application of eligibility criteria that screen out or tend to 12 screen out an individual with a disability or 13 14 any class of individuals with disabilities from 15 fully and equally enjoying any goods, serv-16 ices, facilities, privileges, advantages, and ac-17 commodations, unless such criteria can be 18 shown to be necessary for the provision of the goods, services, facilities, privileges, ad-19 20 vantages, or accommodations being offered; 21 (ii) a failure to make reasonable modifi-22 cations in policies, practices, procedures, 23 when such modifications are necessary to

afford such goods, services, facilities, privi-

leges, advantages, and accommodations to

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individuals with disabilities, unless the entity
can demonstrate that making such modifications would fundamentally alter the nature of
such goods, services, facilities, privileges, advantages, and accommodations;

(iii) a failure to take such steps as may be necessary to ensure that no individual with a disability is excluded, denied services, segregated or otherwise treated differently than other individual because of the absence of auxiliary aids and services, unless the entity can demonstrate that taking such steps would fundamentally alter the nature of the good, service, facility, privilege, advantage, or accommodation being offered or would result in undue burden;

(iv) a failure to remove architectural barriers, and communication barriers that are structural in nature, in existing facilities, and transportation barriers in existing vehicles used by an establishment for transporting individuals (not including barriers that can only be removed through the retrofitting of vehicles by the installation of a hydraulic or

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other lift), where such removal is readily achievable;

- (v) where an entity can demonstrate that the removal of a barrier under clause (iv) is not readily achievable, a failure to make such goods, services, facilities, privileges, advantages, and accommodations available through alternative methods if such methods are readily achievable;
- (vi) with respect to a facility or part thereof that is altered by, on behalf of, or for the use of an establishment in a manner that affects or could affect the usability of the facility or part thereof, a failure to make alterations in such a manner that, to the maximum extent feasible, the altered portions of the facility are readily accessible to and usable by individuals with disabilities, including individuals who use wheelchairs, and where the entity is undertaking major structural alterations that affect or could affect the usability of the facility (as defined under criteria established by the Attorney General), the entity shall also make the alterations in such a manner that, to the maximum extent

feasible, the path of travel to the altered area and the bathrooms, telephones, and drinking fountains serving the remodeled area, are readily accessible to and usable by individuals with disabilities, except that this paragraph shall not be construed to require the installation of an elevator for facilities that are less than three stories or that have less than 3,000 square feet per story unless the building is a shopping center, a shopping mall, or the professional office of a health care provider or unless the Attorney General determines that a particular category of such facilities requires the installation of elevators based on the usage of such facilities.

#### (B) FIXED ROUTE SYSTEM.—

(i) Accessibility.—It shall be considered discrimination for an entity that uses a vehicle for a fixed route system to transport individuals not covered under section 203 or 304, to purchase or lease a bus or a vehicle that is capable of carrying in excess of 16 passengers, for which solicitations are made later than 30 days after the effective date of this Act, that is not readily accessible to and

1	usable by individuals with disabilities (includ-
2	ing individuals who use wheelchairs), except
3	that over-the-road buses shall be subject to
4	section 304(b)(4) and section 305.
5	(ii) EQUIVALENT SERVICE.—If such
6	entity purchases or leases a vehicle carrying
7	16 or less passengers after the effective date
8	of this title that is not readily accessible to
9	or usable by individuals with disabilities, it
10	shall be discriminatory for such entity to fail
11	to operate a system that, when viewed in its
12	entirety, ensures a level of service to individ-
13	uals with disabilities, including individuals
14	who use wheelchairs, equivalent to the level
15	of service provided to the general public.
16	(C) DEMAND RESPONSIVE SYSTEM.—As
17	used in subsection (a), the term "discrimination"
18	shall include, in the case of a covered entity that
19	uses vehicles in a demand responsive system to
20	transport individuals not covered under section
21	203 or 304, an incident in which-
22	(i) such entity purchases or leases a ve-
23	hicle carrying 16 or less passengers after the
24	effective date of this title, a failure to operate

a system that, when viewed in its entirety,

1	ensures a level of service to individuals with
2	disabilities, including individuals who use
3	wheelchairs, equivalent to the level of serv-
4	ice provided to the general public; and
5	(ii) such entity purchases or leases a bus
6	or a vehicle that can carry in excess of 16
7	passengers for which solicitations are made
8	later than 30 days after the effective date of
9	this Act, that is not readily accessible to and
10	usable by individuals with disabilities (includ-
11	ing individuals who use wheelchairs) unless
12	such entity can demonstrate that such
13	system, when viewed in its entirety, already
14	provides a level of service to individuals with
15	disabilities equivalent to that provided to the
16	general public, except that over-the-road
17	buses shall be subject to section 304(b)(4)
18	and section 305.
19	SEC. 303. NEW CONSTRUCTION IN PUBLIC ACCOMMODATIONS
20	AND POTENTIAL PLACES OF EMPLOYMENT.
21	(a) APPLICATION OF TERM.—Except as provided in
22	subsection (b), as applied to a—
23	(1) public accommodation; and
<b>24</b>	(2) potential place of employment;

- 1 the term "discrimination" as used in section 302(a) shall
- 2 mean a failure to design and construct facilities for first occu-
- B pancy later than 30 months after the date of enactment of
- 4 this Act that are readily accessible to and usable by individ-
- 5 uals with disabilities, except where an entity can demonstrate
- 6 that it is structurally impracticable to meet the requirements
- 7 of such subsection in accordance with standards set forth or
- 8 incorporated by reference in regulations issued under this
- 9 title.
- 10 (b) ELEVATOR.—Subsection (a) shall not be construed
- 11 to require the installation of an elevator for facilities that are
- 12 less than three stories or have less than 3,000 square feet per
- 13 story unless the building is a shopping center, a shopping
- 14 mall, or the professional office of a health care provider or
- 15 unless the Attorney General determines that a particular cat-
- 16 egory of such facilities requires the installation of elevators
- 17 based on the usage of such facilities.
- 18 SEC. 304. PROHIBITION OF DISCRIMINATION IN PUBLIC
- 19 TRANSPORTATION SERVICES PROVIDED BY
- 20 PRIVATE ENTITIES.
- 21 (a) GENERAL RULE.—No individual shall be discrimi-
- 22 nated against on the basis of disability in the full and equal
- 23 enjoyment of public transportation services provided by a pri-
- 24 vately operated entity that is primarily engaged in the busi-
- 25 ness of transporting people, but is not in the principal busi-

1	ness of providing air transportation, and whose operations
2	affect commerce.
3	(b) Construction.—As used in subsection (a), the
4	term "discrimination against" includes—
5	(1) the imposition or application by an entity of
6	eligibility criteria that screen out or tend to screen out
7	an individual with a disability or any class of individ-
8	uals with disabilities from fully enjoying the public
9	transportation services provided by the entity;
0	(2) the failure of an entity to—
1	(A) make reasonable modifications consistent
12	with those required under section 302(b)(2)(A)(ii);
13	(B) provide auxiliary aids and services con-
14	sistent with the requirements of section
15	302(b)(2)(A)(iii); and
16	(C) remove barriers consistent with the re-
17	quirements of section 302(b)(2)(A) (iv), (v), and
18	(vi);
19	(3) the purchase or lease of a new vehicle (other
20	than an automobile or an over-the-road bus) that is to
21	be used to provide public transportation services, and
<b>22</b>	for which a solicitation is made later than 30 days
23	after the date of enactment of this Act, that is not
24	readily accessible to and usable by individuals with dis-

abilities, including individuals who use wheelchairs

- (except in the case of a vehicle used in a demand response system, in which case the new vehicle need not be readily accessible to and usable by individuals with disabilities if the entity can demonstrate that such system, when viewed in its entirety, provides a level of service to individuals with disabilities equivalent to the level of service provided to the general public); and
  - (4) the purchase or lease of a new over-the-road bus that is used to provide public transportation services and for which a solicitation is made later than 7 years after the date of enactment of this Act for small providers (as defined by the Secretary of Transportation) and 6 years for other providers, except as provided in section 305(d), that is not readily accessible to and usable by individuals with disabilities, including individuals who use wheelchairs.
- 17 SEC. 305, STUDY.

- 18 (a) PURPOSE.—The Office of Technology Assessment 19 shall undertake a study to determine—
- 20 (1) the access needs of individuals with disabilities 21 to over-the-road buses; and
  - (2) the most cost effective methods for making over-the-road buses readily accessible to and usable by individuals with disabilities, particularly individuals who use wheelchairs.

1	(b) CONTENT.—The study shall analyze issues,
2	including—
3	(1) the anticipated demand by individuals with dis-
4	abilities for accessible over-the-road buses;
5	(2) the degree to which over-the road buses are
6	readily accessible to and usable by individuals with dis-
7	abilities;
8	(3) the cost of providing accessibility to over-the-
9	road buses to individuals with disabilities, including
10	recent technological and cost saving developments in
11	equipment and devices providing such accessibility;
12	(4) possible design changes in over-the-road buses
13	that could enhance such accessibility; and
14	(5) the impact of accessibility requirements on the
15	continuation of inter-city bus service by over-the-road
16	buses, with particular consideration of impact on rural
17	service.
18	(c) Advisory Committee.—In conducting the study
19	required by subsection (a), the Office of Technology Assess-
20	ment shall establish an advisory committee, which shall con-
21	sist of—
<b>22</b>	(1) members selected from among private opera-
23	tors using over-the-road buses, bus manufacturers, and
24	lift manufacturers

1	(2) members selected from among individuals with
2	disabilities, particularly individuals who use wheel-
3	chairs, who are potential riders of such buses; and

- 4 (3) members selected for their technical expertise 5 on issues included in the study.
- 6 The number of members selected under each of paragraphs
- 7 (1) and (2) shall be equal, and the total number of members
- 8 selected under paragraphs (1) and (2) shall exceed the
- 9 number of members selected under paragraph (3).
- 10 (d) DEADLINE.—The study required by subsection (a),
- 11 along with recommendations by the Office of Technology As-
- 12 sessment, including any policy options for legislative action,
- 13 shall be submitted to the President and the Congress within
- 14 36 months after the date of enactment of this Act. If the
- 15 President, after reviewing the study, determines that compli-
- 16 ance with the requirements of section 304(a) on or before the
- 17 applicable deadlines specified in section 304(b)(4) will result
- 18 in a significant reduction in intercity bus service, each such
- 19 deadline shall be extended by one additional year.
- 20 (e) Review.—In developing the study required by sub-
- 21 section (a), the Office of Technology Assessment shall pro-
- 22 vide a preliminary draft of such study to the Architectural
- 23 and Transportation Barriers Compliance Board established
- 24 under section 502 of the Rehabilitation Act of 1973 (29
- 25 U.S.C. 792). The Board shall have an opportunity to com-

- 1 ment on such draft study, and any such comments by the
- 2 Board made in writing within 120 days after the Board's
- 3 receipt of the draft study shall be incorporated as part of the
- 4 final study required to be submitted under subsection (d).
- 5 SEC. 306. REGULATIONS.
- 6 (a) ACCESSIBILITY STANDARDS.—Not later than 1
- 7 year after the date of enactment of this Act, the Secretary of
- 8 Transportation shall issue regulations in an accessible format
- 9 that shall include standards applicable to facilities and vehi-
- 10 cles covered under section 302(b)(2) (B) and (C) and section
- 11 304.
- 12 (b) Other Provisions.—Not later than 1 year after
- 13 the date of enactment of this Act, the Attorney General shall
- 14 issue regulations in an accessible format to carry out the re-
- 15 maining provisions of this title not referred to in subsection
- 16 (a) that include standards applicable to facilities and vehicles
- 17 covered under section 302.
- 18 (c) STANDARDS.—Standards included in regulations
- 19 issued under subsections (a) and (b) shall be consistent with
- 20 the minimum guidelines and requirements issued by the Ar-
- 21 chitectural and Transportation Barriers Compliance Board in
- 22 accordance with section 504.

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1	SEC.	307.	EXEMPTIONS	FOR	PRIVATE	CLJIBS	AND	RELIGIOUS

- 2 ORGANIZATIONS.
- 3 The provisions of this title shall not apply to private
- 4 clubs or establishments exempted from coverage under title
- 5 II of the Civil Rights Act of 1964 (42 U.S.C. 2000-a(e)) or
- 6 to religious organizations or entities controlled by religious
- 7 organizations, including places of worship.
- 8 SEC. 308. ENFORCEMENT.
- 9 (a) In General.—

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- 10 (1) AVAILABILITY OF REMEDIES AND PROCE11 DURES.—The remedies and procedures set forth in sec12 tion 204 of the Civil Rights Act of 1964 (42 U.S.C.
  13 sec. 2000a-3(a)) shall be available to any individual
  14 who is being or is about to be subjected to discrimina-
  - (2) Injunctive relief.—In the case of violations of section 302(b)(2)(A)(iv) and (vi) and section 303(a), injunctive relief shall include an order to alter facilities to make such facilities readily accessible to and usable by individuals with disabilities to the extent required by this title. Where appropriate, injunctive relief shall also include requiring the provision of an auxiliary aid or service, modification of a policy, or provision of alternative methods, to the extent required by this title.

tion on the basis of disability in violation of this title.

(b) Enforcement by the Attorney General.—

## (1) DENIAL OF RIGHTS.—

- (A) DUTY TO INVESTIGATE.—The Attorney General shall investigate alleged violations of this title, which shall include undertaking periodic reviews of compliance of covered entities under this title.
- (B) Potential violation.—If the Attorney General has reasonable cause to believe that any person or group of persons is engaged in a pattern or practice of resistance to the full enjoyment of any of the rights granted by this title or that any person or group of persons has been denied any of the rights granted by such title, and such denial raises an issue of general public importance, the Attorney General may commence a civil action in any appropriate United States district court.
- (2) AUTHORITY OF COURT.—In a civil action under paragraph (1), the court—
  - (A) may grant any equitable relief that such court considers to be appropriate, including granting temporary, preliminary, or permanent relief, providing an auxiliary aid or service, modification of policy or alternative method, or making facilities readily accessible to and usable by individuals

1	with disabilities, to the extent required by this
2	title;
3	(B) may award such other relief as the court
4	considers to be appropriate, including monetary
5	damages to persons aggrieved when requested by
6	the Attorney General; and
7	(C) may, to vindicate the public interest,
8	assess a civil penalty against the entity in an
9	amount—
10	(i) not exceeding \$50,000 for a first vio-
11	lation; and
12	(ii) not exceeding \$100,000 for any sub-
13	sequent violation.
14	(3) JUDICIAL CONSIDERATION.—In a civil action
15	under paragraph (1), the court, when considering what
16	amount of civil penalty, if any, is appropriate, shall
17	give consideration to any good faith effort or attempt
18	to comply with this Act by the entity.
19	SEC. 309. EFFECTIVE DATE.
20	This title shall become effective 18 months after the
21	date of enactment of this Act.

1	TITLE IV—
2	<b>TELECOMMUNICATIONS</b>
3	RELAY SERVICES
4	SEC. 401. TELECOMMUNICATIONS SERVICES FOR HEARING-
5	IMPAIRED AND SPEECH-IMPAIRED INDIVID-
6	UALS.
7	(a) Telecommunications.—Title II of the Communi-
8	cations Act of 1934 (47 U.S.C. 201 et seq.) is amended by
9	adding at the end thereof the following new section:
10	"SEC. 225. TELECOMMUNICATIONS SERVICES FOR HEARING-
11	IMPAIRED AND SPEECH-IMPAIRED INDIVID-
12	UALS.
13	"(a) DEFINITIONS.—As used in this section—
14	"(1) COMMON CARRIER OR CARRIER.—The term
15	'common carrier' or 'carrier' includes any common car-
16	rier engaged in interstate communication by wire or
17	radio as defined in section 3(h), any common carrier
18	engaged in intrastate communication by wire or radio,
19	and any common carrier engaged in both interstate and
20	intrastate communication, notwithstanding sections 2(b)
21	and 221(b).
22	"(2) TDD.—The term 'TDD' means a Telecom-
23	munications Device for the Deaf, which is a machine
24	that employs graphic communication in the transmis-

sion of coded signals through a wire or radio communication system.

"(3) Telecommunications relay services' means telephone transmission services that provide the ability for an individual who has a hearing impairment or speech impairment to engage in communication by wire or radio with a hearing individual in a manner that is functionally equivalent to the ability of an individual who does not have a hearing impairment or speech impairment to communicate using voice communication services by wire or radio. Such term includes services that enable two-way communication between an individual who uses a TDD or other nonvoice terminal device and an individual who does not use such a device.

# 17 "(b) Availability of Telecommunications Relay 18 Services.—

"(1) In GENERAL.—In order to carry out the purposes established under section 1, to make available to all individuals in the United States a rapid, efficient nationwide communication service, and to increase the utility of the telephone system of the Nation, the Commission shall ensure that interstate and intrastate telecommunications relay services are available, to the

1	extent possible and in the most efficient manner, to
2	hearing-impaired and speech-impaired individuals in the
3	United States.

"(2) Remedies.—For purposes of this section, the same remedies, procedures, rights, and obligations under this Act that are applicable to common carriers engaged in interstate communication by wire or radio are also applicable to common carriers engaged in intrastate communication by wire or radio and common carriers engaged in both interstate and intrastate communication by wire or radio.

"(c) Provision of Services.—Each common carrier
providing telephone voice transmission services shall provide
telecommunications relay services individually, through designees, or in concert with other carriers not later than 3
years after the date of enactment of this section.

## 17 "(d) REGULATIONS.—

"(1) IN GENERAL.—The Commission shall, not later than 1 year after the date of enactment of this section, prescribe regulations to implement this section, including regulations that—

"(A) establish functional requirements, guidelines, and operations procedures for telecommunications relay services;

1	"(B) establish minimum standards that shall
2	be met by common carriers in carrying out sub-
3	section (c);
4	"(C) require that telecommunications relay
5	services operate every day for 24 hours per day;
6	"(D) require that users of telecommunica-
7	tions relay services pay rates no greater than the
8	rates paid for functionally equivalent voice com-
9	munication services with respect to such factors
10	as the duration of the call, the time of day, and
11	the distance from point of origination to point of
12	termination;
13	"(E) prohibit relay operators from refusing
14	calls or limiting the length of calls that use tele-
15	communications relay services;
16	"(F) prohibit relay operators from disclosing
17	the content of any relayed conversation and from
18	keeping records of the content of any such con-
19	versation beyond the duration of the call; and
20	"(G) prohibit relay operators from intention-
21	ally altering a relayed conversation.
22	"(2) TECHNOLOGY.—The Commission shall
23	ensure that regulations prescribed to implement this
24	section encourage the use of existing technology and

1	do not discourage or impair the development of im-
2	proved technology.
3	"(3) JURISDICTIONAL SEPARATION OF COSTS.—
4	"(A) In GENERAL.—The Commission shall
5	prescribe regulations governing the jurisdictional
6	separation of costs for the services provided pur-
7	suant to this section.
8	"(B) RECOVERING COSTS.—Such regulations
9	shall generally provide that costs caused by inter-
10	state telecommunications relay services shall be
11	recovered from the interstate jurisdiction and
12	costs caused by intrastate telecommunications
13	relay services shall be recovered from the intra-
14	state jurisdiction.
15	"(C) Joint provision of services.—To
16	the extent interstate and intrastate common carri-
17	ers jointly provide telecommunications relay serv-
18	ices, the procedures established in section 410
19	shall be followed, as applicable.
20	"(4) FIXED MONTHLY CHARGE.—The Commis-
21	sion shall not permit carriers to impose a fixed monthly
22	charge on residential customers to recover the costs of
23	providing interstate telecommunication relay services.
24	"(5) Undue burden.—If the Commission finds
25	that full compliance with the requirements of this sec-

tion would unduly burden one or more common carriers, the Commission may extend the date for full compliance by such carrier for a period not to exceed 1 additional year.

### "(e) Enforcement.—

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- "(1) IN GENERAL.—Subject to subsections (f) and (g), the Commission shall enforce this section.
  - "(2) COMPLAINT.—The Commission shall resolve, by final order, a complaint alleging a violation of this section within 180 days after the date such complaint is filed.

### "(f) CERTIFICATION.—

- "(1) STATE DOCUMENTATION.—Each State may submit documentation to the Commission that describes the program of such State for implementing intrastate telecommunications relay services.
- "(2) REQUIREMENTS FOR CERTIFICATION.—
  After review of such documentation, the Commission shall certify the State program if the Commission determines that the program makes available to hearing-impaired and speech-impaired individuals either directly, through designees, or through regulation of intrastate common carriers, intrastate telecommunications relay services in such State in a manner that meets the

- requirements of regulations prescribed by the Commission under subsection (d).
  - "(3) METHOD OF FUNDING.—Except as provided in subsection (d), the Commission shall not refuse to certify a State program based solely on the method such State will implement for funding intrastate telecommunication relay services.
  - "(4) Suspension or revoke cation.—The Commission may suspend or revoke such certification if, after notice and opportunity for hearing, the Commission determines that such certification is no longer warranted.

## "(g) COMPLAINT.—

- "(1) REFERRAL OF COMPLAINT.—If a complaint to the Commission alleges a violation of this section with respect to intrastate telecommunications relay services within a State and certification of the program of such State under subsection (f) is in effect, the Commission shall refer such complaint to such State.
- "(2) JURISDICTION OF COMMISSION.—After referring a complaint to a State under paragraph (1), the Commission shall exercise jurisdiction over such complaint only if—

1	"(A) final action under such State program
2	has not been taken on such complaint by such
3	State—
4	"(i) within 180 days after the complaint
5	is filed with such State; or
6	"(ii) within a shorter period as pre-
7	scribed by the regulations of such State; or
8	"(B) the Commission determines that such
9	State program is no longer qualified for certifica-
10	tion under subsection (f).".
11	(b) Conforming Amendments.—The Communica-
12	tions Act of 1934 (47 U.S.C. 151 et seq.) is amended—
13	(1) in section 2(b) (47 U.S.C. 152(b)), by striking
14	"section 224" and inserting "sections 224 and 225";
15	and
16	(2) in section 221(b) (47 U.S.C. 221(b)), by strik-
17	ing "section 301" and inserting "sections 225 and
18	301".
19	TITLE V—MISCELLANEOUS
20	PROVISIONS
21	SEC. 501. CONSTRUCTION.
22	(a) REHABILITATION ACT OF 1973.—Nothing in this
23	Act shall be construed to reduce the scope of coverage or
24	apply a lesser standard than the coverage required or the
25	standards applied under title V of the Rehabilitation Act of

- 1 1973 (29 U.S.C. 790 et seq.) or the regulations issued by
- 2 Federal agencies pursuant to such title.
- 3 (b) OTHER LAWS.—Nothing in this Act shall be con-
- 4 strued to invalidate or limit any other Federal law or law of
- 5 any State or political subdivision of any State or jurisdiction
- 6 that provides greater or equal protection for the rights of
- 7 individuals with disabilities than are afforded by this Act.
- 8 (c) Insurance.—Titles I through IV of this Act shall
- 9 not be construed to prohibit or restrict—
- 10 (1) an insurer, hospital or medical service compa-
- 11 ny, health maintenance organization, or any agent, or
- entity that administers benefit plans, or similar organi-
- zations from underwriting risks, classifying risks, or ad-
- ministering such risks that are based on or not incon-
- sistent with State law; or
- 16 (2) a person or organization covered by this Act
- from establishing, sponsoring, observing or administer-
- ing the terms of a bona fide benefit plan that are based
- on underwriting risks, classifying risks, or administer-
- 20 ing such risks that are based on or not inconsistent
- 21 with State law;
- 22 (3) a person or organization covered by this Act
- from establishing, sponsoring, observing or administer-
- 24 ing the terms of a bona fide benefit plan that is not
- subject to State laws that regulate insurance:

- 1 Provided, That paragraphs (1), (2), and (3) are not used as a
- 2 subterfuge to evade the purposes of title I and III.
- 3 SEC. 502. PROHIBITION AGAINST RETALIATION AND COER-
- 4 CION.
- 5 (a) RETALIATION.—No individual shall discriminate
- 6 against any other individual because such other individual
- 7 has opposed any act or practice made unlawful by this Act or
- 8 because such other individual made a charge, testified, assist-
- 9 ed, or participated in any manner in an investigation, pro-
- 10 ceeding, or hearing under this Act.
- 11 (b) Interference, Coercion, or Intimidation.—It
- 12 shall be unlawful to coerce, intimidate, threaten, or interfere
- 13 with any person in the exercise or enjoyment of, or on ac-
- 14 count of his or her having exercised or enjoyed, or on account
- 15 of his or her having aided or encouraged any other person in
- 16 the exercise or enjoyment of, any right granted or protected
- 17 by this Act.
- 18 (c) Remedies and Procedures.—The remedies and
- 19 procedures available under sections 107, 205, and 308 of this
- 20 Act shall be available to aggrieved persons for violations of
- 21 subsections (a) and (b).
- 22 SEC. 503. STATE IMMUNITY.
- A State shall not be immune under the eleventh amend-
- 24 ment to the Constitution of the United States from an action
- 25 in Federal court for a violation of this Act. In any action

- 1 against a State for a violation of the requirements of this Act,
- 2 remedies (including remedies both at law and in equity) are
- 3 available for such a violation to the same extent as such rem-
- 4 edies are available for such a violation in an action against
- 5 any public or private entity other than a State.
- 6 SEC. 504. REGULATIONS BY THE ARCHITECTURAL AND TRANS-
- 7 PORTATION BARRIERS COMPLIANCE BOARD.
- 8 (a) Issuance of Guidelines.—Not later than 6
- 9 months after the date of enactment of this Act, the Architec-
- 10 tural and Transportation Barriers Compliance Board shall
- 11 issue minimum guidelines that shall supplement the existing
- 12 Minimum Guidelines and Requirements for Accessible Design
- 13 for purposes of titles  $\Pi$  and  $\Pi$ .
- 14 (b) CONTENTS OF GUIDELINES.—The guidelines issued
- 15 under subsection (a) shall establish additional requirements,
- 16 consistent with this Act, to ensure that buildings, facilities,
- 17 and vehicles are accessible, in terms of architecture and
- 18 design, transportation, and communication, to individuals
- 19 with disabilities.
- 20 SEC. 505. ATTORNEY'S FEES.
- In any action or administrative proceeding commenced
- 22 pursuant to this Act, the court or agency, in its discretion,
- 23 may allow the prevailing party, other than the United States,
- 24 a reasonable attorney's fee, including litigation expenses, and

- 1 costs, and the United States shall be liable for the foregoing
- 2 the same as a private individual.
- 3 SEC. 506. TECHNICAL ASSISTANCE.
- 4 (a) Plan for Assistance.—
- 5 (1) IN GENERAL.—Not later than 180 days after 6 the date of enactment of this Act, the Attorney Gener-7 al, in consultation with the Chairman of the Equal 8 Employment Opportunity Commission, the Secretary of 9 Transportation, the National Council on Disability, the 10 Chairperson of the Architectural and Transportation 11 Barriers Compliance Board, and the Chairman of Fed-12 eral Communications Commission, shall develop a plan 13 to assist entities covered under this Act, along with 14 other executive agencies and commissions, in under-15 standing the responsibility of such entities, agencies, and commissions under this Act. .16
  - (2) Publication of Plan.—The Attorney General shall publish the plan referred to in paragraph (1) for public comment in accordance with the Administrative Procedure Act (5 U.S.C. 551 et seq.).
- 21 (b) AGENCY AND PUBLIC ASSISTANCE.—The Attorney 22 General is authorized to obtain the assistance of other Feder-23 al agencies in carrying out subsection (a), including the Na-24 tional Council on Disability, the President's Committee on

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1	Employment of People with Disabilities, the Small Business
2	Administration, and the Department of Commerce.
3	(c) Implementation.—
4	(1) AUTHORITY TO CONTRACT.—Each depart-
5	ment or agency that has responsibility for implement-
6	ing this Act may render technical assistance to individ-
7	uals and institutions that have rights or responsibilities
8	under this Act.
9	(2) Implementation of titles.—
10	(A) TITLE I.—The Equal Employment Op-
11	portunity Commission and the Attorney General
12	shall implement the plan for assistance, as de-
13	scribed in subsection (a), for title I.
14	(B) TITLE II.—
15	(i) In general.—Except as provided
16	for in clause (ii), the Attorney General shall
17	implement such plan for assistance for title
18	П.
19	(ii) EXCEPTION.—The Secretary of
20	Transportation shall implement such plan for
21	assistance for section 203.
22	(C) TITLE III.—The Attorney General, in
23	coordination with the Secretary of Transportation
24	and the Chairperson of the Architectural Trans-

1	portation Barriers Compliance Board, shall imple-
2	ment such plan for assistance for title III.

(D) TITLE IV.—The Chairman of the Federal Communications Commission, in coordination with the Attorney General, shall implement such plan for assistance for title IV.

### (d) Grants and Contracts.—

- (1) IN GENERAL.—Each department and agency having responsibility for implementing this Act may make grants or enter into contracts with individuals, profit institutions, and nonprofit institutions, including educational institutions and groups or associations representing individuals who have rights or duties under this Act, to effectuate the purposes of this Act.
- (2) DISSEMINATION OF INFORMATION.—Such grants and contracts, among other uses, may be designed to ensure wide dissemination of information about the rights and duties established by this Act and to provide information and technical assistance about techniques for effective compliance with this Act.
- 21 (e) FAILURE TO RECEIVE ASSISTANCE.—An employ-22 er, public accommodation, or other entity covered under this 23 Act shall not be excused from meeting the requirements of 24 this Act because of any failure to receive technical assistance 25 under this section.

- 1 SEC. 507. FEDERAL WILDERNESS AREAS.
- 2 (a) Study.—The National Council on Disability shall
- 3 conduct a study and report on the effect that wilderness des-
- 4 ignations and wilderness land management practices have on
- 5 the ability of individuals with disabilities to use and enjoy the
- 6 National Wilderness Preservation System as established
- 7 under the Wilderness Act (16 U.S.C. 1131 et seq.).
- 8 (b) Submission of Report.—Not later than 1 year
- 9 after the enactment of this Act, the National Council on Dis-
- 10 ability shall submit the report required under subsection (a) to
- 11 Congress.
- 12 SEC. 508. TRANSVESTITES.
- For the purposes of this Act, the term "disabled" or
- 14 "disability" shall not apply to an individual solely because
- 15 that individual is a transvestite.
- 16 SEC. 509. CONGRESSIONAL INCLUSION.
- Notwithstanding any other provision of this Act or of
- 18 law, the provisions of this Act shall apply in their entirety to
- 19 the Senate, the House of Representatives, and all the instru-
- 20 mentalities of the Congress, or either House thereof.
- 21 SEC. 510. ILLEGAL DRUG USE.
- 22 (a) For purposes of this Act, an individual with a "dis-
- 23 ability" shall not include any individual who uses illegal
- 24 drugs, but may include an individual who has successfully
- 25 completed a supervised drug rehabilitation program, or has

- 1 otherwise been rehabilitated successfully, and no longer uses
- 2 illegal drugs.
- 3 (b) However, for purposes of covered entities providing
- 4 medical services, an individual who uses illegal drugs shall
- 5 not be denied the benefits of such services on the basis of his
- 6 or her use of illegal drugs, if he or she is otherwise entitled to
- 7 such services.
- 8 SEC. 511. DEFINITIONS.
- 9 Under this Act the term "disability" does not include
- 10 "homosexuality", "bisexuality", "transvestism", "pedophi-
- 11 lia", "transsexualism", "exhibitionism", "voyeurism", "com-
- 12 pulsive gambling", "kleptomania", or "pyromania", "gender
- 13 identity disorders", "current psychoactive substance use dis-
- 14 orders", "current psychoactive substance-induced organic
- 15 mental disorders", as defined by DSM-III-R which are not
- 16 the result of medical treatment, or other sexual behavior dis-
- 17 orders.
- 18 SEC. 512. AMENDMENTS TO THE REHABILITATION ACT.
- 19 (a) Handicapped Individual.—Section 7(7)(B) of the
- 20 Rehabilitation Act of 1973 (29 U.S.C. 706(8)(B)) is
- 21 amended—
- 22 (1) in the first sentence, by striking out "Subject
- to the second sentence of this subparagraph, the" and
- inserting in lieu thereof "The"; and

- 1 (2) by striking out the second sentence and insert-
- 2 ing in lieu thereof the following:
- 3 "Notwithstanding any other provision of law, but subject to
- 4 subsection (C) with respect to programs and activities provid-
- 5 ing education and the last sentence of this paragraph, the
- 6 term 'individual with a handicap' does not include any indi-
- 7 vidual who currently uses illegal drugs, except that an indi-
- 8 vidual who is otherwise handicapped shall not be excluded
- 9 from the protections of this Act if such individual also uses or
- 10 is also addicted to drugs. For purposes of programs and ac-
- 11 tivities providing medical services, an individual who current-
- 12 ly uses illegal drugs shall not be denied the benefits of such
- 13 programs or activities on the basis of his or her current use of
- 14 illegal drugs if he or she is otherwise entitled to such
- 15 services.
- 16 "(C) For purposes of programs and activities providing
- 17 educational services, local educational agencies may take dis-
- 18 ciplinary action pertaining to the use or possession of illegal
- 19 drugs or alcohol against any handicapped student who cur-
- 20 rently uses drugs or alcohol to the same extent that such
- 21 disciplinary action is taken against nonhandicapped students.
- 22 Furthermore, the due process procedures at 34 CFR 104.36
- 23 shall not apply to such disciplinary actions.
- 24 "(D) For purposes of sections 503 and 504 of this Act
- 25 as such sections relate to employment, the term 'individual

- 1 with handicaps' does not include any individual who is an
- 2 alcoholic whose current use of alcohol prevents such individ-
- 3 ual from performing the duties of the job in question or whose
- 4 employment, by reason of such current alcohol abuse, would
- 5 constitute a direct threat to property or the safety of
- 6 others.".
- 7 (b) Section 7 of such Act (29 U.S.C. 706) is further
- 8 amended by adding at the end thereof the following new
- 9 paragraph:
- 10 "(22) The term 'illegal drugs' means controlled sub-
- 11 stances, as defined in schedules I through V of section 202 of
- 12 the Controlled Substances Act (21 U.S.C. 812), the posses-
- 13 sion or distribution of which is unlawful under such Act. The
- 14 term 'illegal drugs' does not mean the use of a controlled
- 15 substance pursuant to a valid prescription or other uses au-
- 16 thorized by the Controlled Substances Act or other provisions
- 17 of Federal law.".
- 18 SEC. 513. SEVERABILITY.
- 19 Should any provision in this Act be found to be uncon-
- 20 stitutional by a court of law, such provision shall be severed
- 21 from the remainder of the Act, and such action shall not

- 1 affect the enforceability of the remaining provisions of the
- 2 Act.

Passed the Senate September 7 (legislative day, September 6), 1989.

Attest:

Secretary.

101st CONGRESS 1st Session

S. 933

# AN ACT

To establish a clear and comprehensive prohibition of discrimination on the basis of disability.

October 16 (legislative day, September 18), 1989

Ordered to be printed as passed